

# UKRAINE - CONFLICT

FACT SHEET #1, FISCAL YEAR (FY) 2016

NOVEMBER 19, 2015

## NUMBERS AT A GLANCE

**1.5 million**

Registered IDPs in Ukraine  
GoU – October 2015

**1.1 million**

People Displaced to  
Neighboring Countries  
UNHCR – October 2015

**5 million**

People in Need of  
Humanitarian Assistance  
OCHA – October 2015

**8,100**

Documented Deaths Resulting  
from the Conflict  
OCHA – October 2015

**17,610**

Documented Injuries Resulting  
from the Conflict  
OCHA – October 2015

## HIGHLIGHTS

- ERC O'Brien visits Kyiv and eastern Ukraine from November 2–4
- Self-proclaimed authorities permit UNHCR to resume activities in Luhansk NGCAs, but access restrictions continue to impede humanitarian deliveries in Ukraine
- Up to 100,000 people require winterization assistance in GCAs and NGCAs

## HUMANITARIAN FUNDING FOR UKRAINE IN FY 2015

USAID/OFDA <sup>1</sup>	\$25,606,600
USAID/FFP <sup>2</sup>	\$10,000,000
State/PRM <sup>3</sup>	\$35,900,000

**\$71,506,600**  
TOTAL USG HUMANITARIAN  
ASSISTANCE FOR THE UKRAINE  
RESPONSE IN FY 2015

**\$83,832,436**  
TOTAL USG HUMANITARIAN  
ASSISTANCE FOR THE UKRAINE  
RESPONSE IN FY 2014 & 2015

## KEY DEVELOPMENTS

- International media report that several clashes have occurred in recent weeks despite a September 1 ceasefire agreement between the Government of Ukraine (GoU) and separatist forces in eastern Ukraine, potentially exacerbating humanitarian needs.
- Self-proclaimed authorities continue to restrict humanitarian organizations' access to the non-government controlled areas (NGCAs) of Donetsk and Luhansk *oblasts*. Despite bureaucratic and other access constraints, relief agencies are working to deliver much-needed winterization supplies and other humanitarian assistance in both NGCAs and government-controlled areas (GCAs); self-proclaimed authorities recently granted access for a UN agency to resume humanitarian activities in the NGCAs of Luhansk.
- UN Under-Secretary-General and Emergency Relief Coordinator (ERC) Stephen O'Brien traveled to the capital city of Kyiv and eastern Ukraine between November 2 and 4 to meet with GoU officials, self-proclaimed authorities in NGCAs, and representatives of the humanitarian community to advocate for improved humanitarian access and the delivery of aid to those most in need. ERC O'Brien also visited displaced populations in conflict-affected areas, including Luhansk.
- Displaced households, host communities, and other vulnerable populations in Ukraine remain in need of emergency relief commodities, food, safe drinking water, and shelter support, according to the UN. Relief agencies are providing winterization support to accessible conflict-affected populations, which require shelter assistance, monetary support to ensure utility payments, and relief commodities.

<sup>1</sup> USAID's Office of U.S. Foreign Disaster Assistance (USAID/OFDA)

<sup>2</sup> USAID's Office of Food for Peace (USAID/FFP)

<sup>3</sup> U.S. Department of State's Bureau of Population, Refugees, and Migration (State/PRM)

## INSECURITY, POPULATION DISPLACEMENT, AND HUMANITARIAN ACCESS

- As of late October, conflict in eastern Ukraine had displaced more than 1.5 million individuals within the country, an increase from mid-September estimates of 1.4 million internally displaced persons (IDPs), according to the GoU. According to the 2015 Humanitarian Response Plan (HRP) for Ukraine, approximately 5 million people require humanitarian assistance in the country, including 2 million people in NGCAs; 2 million people that reside along the contact line, or the border between NGCAs and GCAs; and an additional 1 million people in GCAs. However, such population figures vary as accurate estimates remain difficult to achieve in conflict-affected areas. Harsh winter conditions are expected to exacerbate the need for humanitarian assistance—such as clothing, heating, hot water, insulation, and shelter repairs—in eastern Ukraine, particularly in areas along the contact line due to conflict-related damage to houses and public infrastructure.
- International media report that, despite the early September ceasefire agreement, fighting between GoU and separatist forces in eastern Ukraine escalated between early and mid-November, potentially increasing security-related access constraints faced by humanitarian organizations.
- Inconsistent registration requirements implemented by self-proclaimed authorities in NGCAs have impeded humanitarian access to NGCAs since July, the UN reports. The self-proclaimed authorities have ordered most UN agencies and international non-governmental organizations (INGOs)—including Médecins Sans Frontières (MSF)—to cease operations and depart NGCAs. In mid-October, however, the UN Office for the Coordination of Humanitarian Affairs (OCHA) and the Office of the UN High Commissioner for Refugees (UNHCR) received authorization to resume coordination and operations, respectively, and serve as a platform for UN humanitarian activities in Luhansk NGCAs. As of mid-November, only the International Committee of the Red Cross (ICRC) had permission to conduct humanitarian activities in NGCAs of both Donetsk and Luhansk while additional INGO access remains unclear.
- During an early November visit to Ukraine, ERC O'Brien urged sustained and unimpeded humanitarian access to vulnerable people—particularly the elderly and ill—in all conflict-affected areas of eastern Ukraine, highlighting the need for additional health care, livelihoods, shelter, and other relief assistance during the winter months. ERC O'Brien met with high-level GoU officials in Kyiv, self-proclaimed NGCA authorities, and other stakeholders, advocating for the protection of civilians and increased coordination to facilitate humanitarian deliveries to populations in need.
- The UN plans to scale up response efforts following the visit, capitalizing on the increase in access to NGCAs of Luhansk. A nine-truck UNHCR convoy carrying winterization supplies—including blankets, towels, water containers, and shelter repair materials to address the needs of approximately 12,000 people—arrived in Luhansk NGCAs on November 7. According to UNHCR, the convoy marks the first UN delivery to Luhansk NGCAs in three months; the UN plans to dispatch an additional 1,000 metric tons (MT) of winterization and other relief supplies to eastern Ukraine in the coming weeks.

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## PROTECTION

- In mid-October, the GoU reported that conflict had displaced approximately 1.5 million people. However, the government continues to face challenges in accurately registering IDPs, the UN reports. UNHCR is working with the GoU on IDP registration data accuracy to improve social assistance and other relief services.
- The Protection Cluster—the coordinating body for humanitarian protection activities, comprising UN agencies, NGOs, and other stakeholders—has expressed concern that the mobility of civilians remains restricted and unsafe, particularly following the publication of a GoU Temporary Order on Movement in late September. For instance, the establishment of humanitarian logistics centers between GCA and NGCA checkpoints along the contact line pose safety risks due to the presence of mines, other unexploded ordnance, and sporadic fighting. Movement restrictions adversely affect more than 200,000 people in NGCA contact line areas, OCHA reports. Humanitarian organizations are advocating for the GoU to establish new checkpoints, simplify civilian movement requirements, and permit the transport of commercial cargo.
- Protection Cluster members also report that access to relief services remains a critical need of elderly people, which comprise an estimated 60 percent of the population in Donetsk and Luhansk. Although some pension payments have

resumed for those residing in NGCAs, the duration of payments remain uncertain. In addition, insecurity and other movement restrictions prevent access to relief distribution sites, health care services, and pharmaceutical supplies. Protection actors plan to target assistance to elderly populations in conflict-affected areas, including through direct outreach in the coming months.

- Priority IDP protection concerns include access to counseling, IDP registration, legal rights in NGCAs, mine-risk education, social assistance, and safe movements across the contact line, the Cluster reports. Between October 7 and 22, local UNHCR partners provided nearly 6,500 legal, psychosocial, and other consultations for displaced and other vulnerable individuals in affected areas.

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## FOOD SECURITY

- As of October 31, approximately 1.8 million people required food assistance in Ukraine, the UN reports. Targeting more than 500,000 of the most-vulnerable individuals, food security organizations reached an estimated 55,000 conflict-affected people with food assistance—such as cash, parcels, and vouchers—in recent weeks.
- Following at least three months of restricted humanitarian access to NGCAs, a UN World Food Program (WFP) INGO partner resumed the delivery of emergency food supplies to Donetsk NGCAs, transporting one-month rations for up to 16,000 vulnerable individuals between October 15 and 20. WFP reported plans to dispatch additional convoys with food supplies through its implementing partner to support an additional 4,000 people in eastern Ukraine.

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## HEALTH AND WASH

- In mid-October, self-proclaimed authorities revoked the written registration for MSF to operate in Donetsk NGCAs, forcing the INGO to halt critical health care services—including trauma care and treatment of chronic illnesses—and other humanitarian activities. Until its recent departure, MSF had conducted more than 85,000 health consultations since March through support to 40 mobile clinics and was providing 77 percent of the insulin required for patients older than 18 years of age in Donetsk NGCAs.
- According to the UN, inadequate access to safe drinking water remains an issue among vulnerable populations in approximately 30 cities and towns in both GCAs and NGCAs, particularly as winter approaches and temperatures decrease. The Water, Sanitation, and Hygiene (WASH) Cluster estimates that approximately 1.3 million people in eastern Ukraine may not have adequate access to water.
- Insecurity and unpredictable access to NGCAs impede the rehabilitation of water treatment facilities and other ongoing WASH response efforts, such as the transport of water supplies for more than 150,000 beneficiaries, hygiene items for more than 60,000 people, and water chlorination supplies for the benefit of an estimated 900,000 individuals in conflict-affected areas. Damaged water infrastructure and the presence of unexploded ordnance along the contact line have also constrained water access and WASH-related relief activities, potentially affecting an estimated 3 million people residing in eastern Ukraine, OCHA reports.
- In early October, utility providers were inspecting water systems and treatment sites to facilitate much-needed repairs and ensure a continuous supply of water during winter following decreased levels of conflict in some areas along the contact line. WASH Cluster members continue to provide hygiene kits and vouchers to purchase WASH supplies, transport water, and deliver infrastructure repair supplies, targeting the most vulnerable communities in eastern Ukraine. Through implementing partners, the UN Children's Fund (UNICEF) is also delivering WASH supplies and equipment to NGCAs of Donetsk.

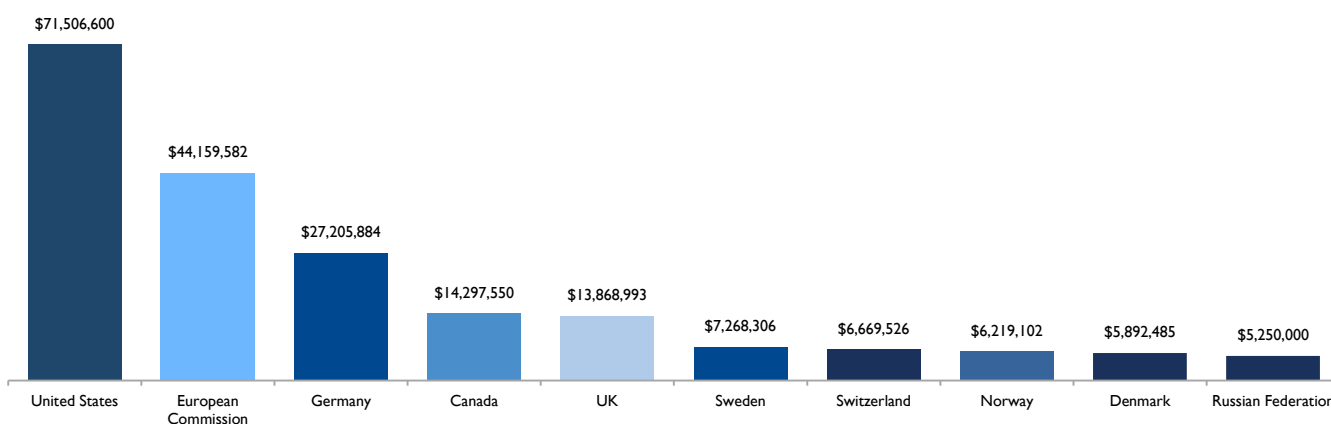
## SHELTER AND RELIEF COMMODITIES

- Shelter and emergency relief commodities remain important needs among IDPs and other vulnerable populations, including an estimated 30,000 people residing in NGCAs. In addition, shelter actors estimate that up to 100,000 people in GCAs and NGCAs require winterization assistance.
- UNHCR and its implementing partners have begun response activities to prepare for the 2015/2016 winter months when temperatures in Ukraine drop below freezing. UNHCR and NGOs repaired houses and distributed shelter materials and humanitarian supplies, such as bedding sets and other basic household items, to more than 7,400 people in GCAs and NGCAs of Donetsk between late September and mid-October. In the coming weeks, UNHCR plans to distribute relief assistance—including cash support to purchase seasonally appropriate relief commodities and an estimated 34,100 MT of heating fuel—to approximately 57,300 IDPs and other vulnerable beneficiaries in areas of Dnipropetrovsk, Donetsk, Kharkiv, Luhansk, and Zaporizhzhya *oblasts*.
- In early October, State/PRM partner ICRC delivered food supplies, hygiene items, and more than 70 MT of winter-specific shelter repair materials to NGCAs in Luhansk, benefitting approximately 2,000 IDPs and host community members. The organization also delivered winterized shelter supplies to benefit an estimated 1,000 households in Luhansk GCAs. ICRC—which maintains access to Donetsk and Luhansk NGCAs following the lifting of its access restrictions in late September—had delivered approximately 80 MT of shelter repair materials, more than 50 MT of food, and 4,000 hygiene items to conflict-affected households in Donetsk, including contact line areas, as of October 7.
- USAID/OFDA partners are working with other international humanitarian organizations to address the emergency relief commodity, health care, protection, shelter, and winterization needs of IDPs and other conflict-affected populations in GCAs, including in Donetsk and Zaporizhzhya, and along the contact line. One USAID/OFDA-supported INGO is also providing cash assistance and shelter repair materials to conflict-affected households, allowing families to purchase blankets, boots, mattresses, winter clothing, and other relief materials in local markets. With USAID/OFDA support, the organization is working to assess needs and distribute in-kind assistance, including shelter winterization materials and emergency relief items, among vulnerable households in Donetsk.

## OTHER HUMANITARIAN ASSISTANCE

- As of November 19, the 2015 Ukraine HRP—revised by the UN in February and covering humanitarian needs through December—was 46 percent funded, having received approximately \$144 million of the total \$316 million appeal.
- During the week of November 9, the Qatar Red Crescent Society (QRCS) committed \$400,000 to launch an assistance program benefitting conflict-affected individuals in Donetsk and Luhansk. In collaboration with the Ukrainian Red Cross Society, QRCS plans to distribute vouchers to an estimated 8,500 vulnerable people between December and February for the local purchase of food supplies.

## 2015 TOTAL HUMANITARIAN FUNDING\* PER DONOR



\*Funding figures are as of November 19, 2015. All international figures are according to OCHA's Financial Tracking Service and based on international commitments during the current calendar year, while USG figures are according to the USG and reflect the most recent USG commitments based on the fiscal year, which begin on October 1.

## CONTEXT

- Since March 2014, conflict between the GoU military and separatists has escalated in eastern Ukraine, causing large-scale population displacement and widespread damage to infrastructure. The heaviest fighting has occurred in the easternmost *oblasts* bordering Russia, particularly Donetsk and Luhansk; however, the large influx of IDPs has negatively affected neighboring *oblasts*.
- As of October 2015, the GoU estimated that the conflict had internally displaced more than 1.5 million people. As many as 5 million people remained in conflict-affected *oblasts* of eastern Ukraine, where the volatile security environment has impeded access by humanitarian actors.
- On October 29, 2014, U.S. Ambassador Geoffrey R. Pyatt re-issued a disaster declaration for Ukraine due to the continued humanitarian needs of IDPs and vulnerable populations affected by conflict between GoU forces and pro-opposition forces in eastern Ukraine.

### USAID AND STATE HUMANITARIAN ASSISTANCE TO UKRAINE PROVIDED IN FY 2014 AND 2015<sup>1</sup>

IMPLEMENTING PARTNER	ACTIVITY	LOCATION	AMOUNT
<b>USAID/OFDA</b>			
Implementing Partners	Economic Recovery and Market Systems, Logistics Support and Relief Commodities, Protection, Shelter and Settlements, and WASH	Countrywide	\$23,787,362
OCHA	Humanitarian Coordination and Information Management	Countrywide	\$700,000
UNICEF	Humanitarian Coordination and Information Management, Nutrition, and WASH	Countrywide	\$1,001,000
	Program Support		\$118,238
<b>TOTAL USAID/OFDA ASSISTANCE</b>			<b>\$25,606,600</b>
<b>USAID/FFP<sup>2</sup></b>			
WFP	Locally Procured Food Assistance and Food Vouchers	Donetsk and Luhansk <i>oblasts</i>	\$10,000,000
<b>TOTAL USAID/FFP ASSISTANCE</b>			<b>\$10,000,000</b>
<b>STATE/PRM</b>			
ICRC	Food Assistance, Health, Protection, Shelter and Settlements	Countrywide	\$21,500,000
International Organization for Migration (IOM)	Logistics Support and Relief Commodities, Shelter and Settlements	Countrywide	\$3,000,000
UN Population Fund (UNFPA)	Protection	Countrywide	\$1,000,000
UNHCR	Logistics Support and Relief Commodities, Protection, Shelter and Settlements	Countrywide	\$10,400,000
<b>TOTAL STATE/PRM ASSISTANCE</b>			<b>\$35,900,000</b>
<b>TOTAL USG HUMANITARIAN ASSISTANCE TO UKRAINE IN FY 2015</b>			<b>\$71,506,600</b>

### USAID AND STATE HUMANITARIAN ASSISTANCE TO UKRAINE PROVIDED IN FY 2014

IMPLEMENTING PARTNER	ACTIVITY	LOCATION	AMOUNT
<b>USAID/OFDA</b>			
OCHA	Logistics and Relief Commodities, Shelter and Settlements	Countrywide	\$271,536
Implementing Partners	Logistics and Relief Commodities, Shelter and Settlements	Eastern Ukraine, Kyiv	\$6,250,000
	Program Support		\$129,300
<b>TOTAL USAID/OFDA ASSISTANCE</b>			<b>\$6,650,836</b>

STATE/PRM			
ICRC	Food Assistance, Health, Protection, Shelter and Settlements	Countrywide	\$2,300,000
IOM	Logistics and Relief Commodities, Health, Nutrition, Protection, WASH	Countrywide	\$405,000
UNFPA	Health, Protection	Countrywide	\$120,000
UNHCR	Logistics and Relief Commodities, Protection, Shelter and Settlements	Countrywide	\$2,850,000
<b>TOTAL STATE/PRM ASSISTANCE</b>			<b>\$5,675,000</b>
<b>TOTAL USAID AND STATE HUMANITARIAN ASSISTANCE TO UKRAINE IN FY 2014</b>			<b>\$12,325,836</b>

<b>TOTAL USAID AND STATE HUMANITARIAN ASSISTANCE TO UKRAINE IN FY 2014 AND FY 2015</b>	<b>\$83,832,436</b>
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<sup>1</sup> Year of funding indicates the date of commitment or obligation, not appropriation, of funds. USG funding totals represent announced funding amounts as of November 19, 2015.

<sup>2</sup> Estimated value of food assistance.

## PUBLIC DONATION INFORMATION

- The most effective way people can assist relief efforts is by making cash contributions to humanitarian organizations that are conducting relief operations. A list of humanitarian organizations that are accepting cash donations for disaster responses around the world can be found at [www.interaction.org](http://www.interaction.org).
- USAID encourages cash donations because they allow aid professionals to procure the exact items needed (often in the affected region); reduce the burden on scarce resources (such as transportation routes, staff time, and warehouse space); can be transferred very quickly and without transportation costs; support the economy of the disaster-stricken region; and ensure culturally, dietary, and environmentally appropriate assistance.
- More information can be found at:
  - The Center for International Disaster Information: [www.cidi.org](http://www.cidi.org) or +1.202.821.1999.
  - Information on relief activities of the humanitarian community can be found at [www.reliefweb.int](http://www.reliefweb.int).

USAID/OFDA bulletins appear on the USAID website at <http://www.usaid.gov/what-we-do/working-crises-and-conflict/responding-times-crisis/where-we-work>